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Theodore E. Roberts  
Attorney

101 Ash Street  
San Diego, CA 92101

Tel: 619-699-5111  
Fax: 619-699-5027  
troberts@sempra.com

March 30, 2009

Docket Office  
Hawaii Public Utilities Commission  
465 S King Street, Suite 103  
Honolulu, HI 96813

FILED  
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PUBLIC UTILITIES  
COMMISSION

**RE: SEMPRA GENERATION FINAL STATEMENT OF POSITION ON FEED-  
IN TARIFF PROPOSALS AND CERTIFICATE OF SERVICE**

Dear Docket Office:

Enclosed please find an Original and nine (9) copies of **SEMPRA GENERATION FINAL STATEMENT OF POSITION ON FEED-IN TARIFF PROPOSALS AND CERTIFICATE OF SERVICE**. This is being delivered via Federal Express priority overnight mail.

Please stamp one copy and return to us using the enclosed self-addressed, prepaid envelope. Thank you.

Sincerely,

A handwritten signature in blue ink that reads "Theodore E. Roberts".

Theodore E. Roberts  
Attorney for Sempra Generation

Encl.

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF HAWAII**

In the Matter of  
  
PUBLIC UTILITIES COMMISSION  
  
Instituting a Proceeding to Investigate the  
Implementation of Feed-in Tariffs

Docket No. 2008-0273

**SEMPRA GENERATION FINAL STATEMENT OF POSITION  
ON FEED-IN TARIFF PROPOSALS**

**AND**

**CERTIFICATE OF SERVICE**

PUBLIC UTILITIES  
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Theodore E. Roberts

Sempra Generation  
101 Ash Street, HQ 12  
San Diego, CA 92101-3017  
Telephone: (619) 699-5111  
Facsimile: (619) 699-5027  
E-mail: [troberts@sempra.com](mailto:troberts@sempra.com)

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Sempra Generation views the role of a system of Feed-in-Tariffs ("FITs") for the Hawaiian Electric Companies (collectively, "HECO") as that of a catalyst to incent renewable generation that cannot viably participate in utility competitive procurement solicitations to interconnect with the HECO systems and provide renewable energy in fulfillment of the State's renewable energy goals. FiTs provide a "one size fits all" approach to resource development that allows generating units of a certain size and with certain technical characteristics to interconnect quickly and efficiently. They do so by offering transparent, set pricing terms, standardized interconnection requirements and avoidance of the costs that generation owners might otherwise incur to participate in a competitive solicitation process or undergo extensive study before interconnecting to the grid. This makes sense for projects that are too small to meaningfully participate in utility competitive solicitations for renewable energy. But where projects are sufficiently large that their sponsors have the ability to effectively bid into competitive solicitations, and where interconnection could potentially negatively impact utility planning,



operations or reliability, the standardized interconnection process afforded by a FiT does not make sense. These larger projects should be required to be competitively bid in order to ensure the least cost and best fit solution for the utility and the best deal for ratepayers.

HECO would benefit from an appropriately designed FiT by enjoying an accelerated pace of deployment of renewable generation on its system without incurring unnecessarily high costs to interconnect and procure energy from larger scale renewables that could create significant oversupply and resultant curtailments. For larger scale renewables, where developers are sufficiently sophisticated to participate in competitive solicitations, competition will impose downward pressure on prices and incent efficiently sited renewable energy projects that minimize interconnection costs.

As Sempra Generation noted in its Opening Statement of Position filed on February 24, 2009, thus far there are two FiT proposals on the table, one from HECO and the Consumer Advocate (the "HECO/CA Proposal") and a competing proposal put forward by a number of intervening parties led by the Blue Planet Foundation (the "Blue Planet Proposal"). The tension between these competing proposals boils down to a difference in the fundamental view of the purpose of the FiT and the degree of aggressiveness that is to be pursued in its implementation. To that end, the HECO proposal is much more conservative and designed to slowly add additional renewable resources to the grid at the pace at which the company feels confident that the grid can absorb them. The Blue Planet proposal is much more aggressive and designed to quickly ramp up to significant amounts of new renewable generation on the grid, with more of the operational and financial risk placed on the utility than in the HECO/CA proposal. This accelerated rate of development will likely require operational and topographical changes to the grid in order to ensure deliverability, but would put Hawaii further down the road in the

attainment of its renewable energy goals then would be likely under the HECO/CA proposal. In the end, a FiT should be designed to facilitate levels of renewable penetration that can be efficiently integrated into the grid without significant costs or risks to reliability. While a properly designed FiT can promote renewable energy development, competitive solicitations are a tried and true way of procuring renewable energy for larger projects. The FiT should be viewed as a complement to a competitive solicitation, not a substitute.

The threshold guidance that is needed from the Commission, then, is whether to pursue the conservative approach or the aggressive approach. Once that threshold policy decision has been made, the details of the FiT will be easier to determine. For a state with a 70% renewable energy goal, it is critical that all technologies be included, and that a FiT not be limited to only certain renewable technologies. Sempra Generation reiterates here its position that the HECO/CA proposal needs to be expanded to accommodate technologies other than photovoltaic, concentrated solar, inline hydro and wind -- biomass in particular should be included in the initial FiT.

Lastly, the American Recovery and Reinvestment Act of 2009 is focused in part on the development and deployment of smart grid technologies, including energy storage, that would seem compatible with the State's goals and would facilitate the penetration of additional renewable generation on the HECO systems. The Act also includes significant financial incentives to support investment in transmission and distribution facilities needed to accommodate renewable generation. This funding could be used to alleviate congestion and over-supply in some areas that could otherwise require curtailment of renewable resources to maintain reliability. To the extent possible, HECO should take advantage of any opportunities to obtain funding and technology for this purpose.

The foregoing framework informs Sempra Generation's responses (below) to the issues set forth in the Commission's January 20, 2009 *Order Approving the HECO Companies' Proposed Procedural Order, as Modified*.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "Theodore E. Roberts", is written over a horizontal line.

Theodore E. Roberts

Sempra Generation  
101 Ash Street, HQ 12  
San Diego, CA 92101-3017  
Telephone: (619) 699-5111  
Facsimile: (619) 699-5027  
E-mail: [troberts@sempra.com](mailto:troberts@sempra.com)

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**A. Purpose of Project-Based Feed-in Tariffs (PBFiTs)**

- 1. What, if any, purpose do PBFiTs play in meeting Hawaii's clean energy and energy independence goals, given Hawaii's existing renewable energy purchase requirements by utilities?**

**Response:** A PBFiT is one tool that can be used to quickly encourage the siting of additional small-scale renewable generation that might not otherwise be able to effectively compete in competitive solicitations for renewable energy. Having this capacity online will increase the ability of the utilities to obtain the energy they need to meet the renewable energy purchase requirements relatively efficiently. A PBFiT should not be seen as the primary tool of achieving the state's renewable objectives. While a properly designed FiT can promote renewable energy development, competitive solicitations are a tried and true way of procuring renewable energy for larger projects. The PBFiT should be viewed as a complement to a competitive solicitation.

- 2. What are the potential benefits and adverse consequences of PBFiTs for the utilities, ratepayers and the state of Hawaii?**

**Response:** The benefits of PBFiTs include the potential for rapid expansion of renewable generation and lower costs for developers of small projects that can receive predictable interconnection and steady cash flow. The potential adverse consequences are the creation of two avenues for renewable developers to sell energy to HECO (FiT vs. competitive solicitation). This could result in unnecessarily high costs for HECO ratepayers because (1) developers would likely choose the higher price option rather than be forced to bid the lowest reasonable price they could offer in a competitive solicitation, and (2) the FiT option would not take necessarily consider locational operational constraints and related costs.

- 3. Why is or is not the PBFiT the superior methodology to meet Hawaii's clean energy and energy independence goals?**

**Response:** PBFiT is a superior alternative for small-scale renewable projects that cannot effectively compete in competitive solicitations. Competitive solicitations are the superior methodology for procuring renewable energy from large-scale projects.

**B. Legal Issues**

- 4. What, if any, modifications are prudent or necessary to existing federal or state laws, rules, regulations or other requirements to remove any barriers or to facilitate the implementation of a feed-in tariff not based on avoided costs?**

**Response:** To the extent that the Commission agrees with those parties who stated in their Opening Comments on the Scoping Paper that current state law does not allow for FiT pricing above avoided costs, then it might be prudent to explore repeal or modification of that statute. For example, it should be made clear that the term "avoided cost" refers to the avoided cost of the type of energy that has been procured, i.e., "avoided cost" for renewable energy is different from "avoided cost" for energy from other types of generation.



**5. What evidence must the commission consider in establishing a feed-in tariff and has that evidence been presented in this investigation?**

**Response:** The Commission should consider evidence concerning the best way to ensure a least cost, best fit procurement regime for renewable energy. This includes an examination of (1) the technical issues such as the size of renewable project that can meaningfully compete in competitive solicitations, the size of renewable facilities that can typically be interconnected with minimal grid upgrade costs, the renewable technologies that may be able to generate at a scale that is too small to effectively compete in utility competitive solicitations, as well as (2) the financial issues such as the impact on ratepayers of allowing larger scale renewable projects to choose a FiT rather than a competitive solicitation, and the tradeoffs between accelerated deployment of generation under a FiT and the benefits of price competition through competitive procurement. While proposals have been put forward, the record has yet to be developed through further proceedings such as the upcoming panel hearing.

**C. Role of Other Methodologies**

**6. What role do other methodologies for the utility to acquire renewable energy play with and without a PBFiT, including but not limited to power purchase contracts, competitive bidding, avoided cost offerings and net energy metering?**

**Response:** Each of the enumerated technologies has some role to play. As discussed above, a FiT is useful for smaller generation that can be interconnected and paid on a standardized basis because the costs and issues are standardized. But where project developers can meaningfully compete in a competitive solicitation process, such a process should be employed because it maximizes discipline on bidding behavior and allows for a full consideration of operational impacts and related costs, which are more likely to exist in a material way for larger scale projects.

**D. Best Design for a PBFiT or alternative method**

**7. What is the best design, including the cost basis, for PBFiTs or other alternative feed-in tariffs to accelerate and increase the development of Hawaii's renewable energy resources and their integration in the utility system?**

**Response:** Sempra Generation has no position on this issue at this time.

**E. Eligibility Requirements**

**8. What renewable energy projects should be eligible for which renewable electricity purchase methods or individual tariffs and when?**

**Response:** Sempra Generation believes that all projects that meet the size and operating criteria should be eligible for the FiT. This includes the immediate eligibility of biomass facilities, as expressed in Sempra Generation's Opening Statement of Position.



**F. Analysis of the cost to consumers and appropriateness of caps**

**9. What is the cost to consumers and others of the proposed feed-in tariffs?**

**Response:** Sempra Generation has no position on this issue at this time.

**10. Should the commission impose caps based upon these financial effects, technical limitations or other reasons on the total amount purchased through any mechanism or tariff?**

**Response:** The Commission should set its priorities based on the State's renewable energy goals and how much the Commission desires to accelerate its achievement of those goals. Practically speaking, there may be a need to set limits, at least temporarily, based on technical limitations of the grid.

**G. Procedural Issues**

**11. What process should the commission implement for evaluating, determining and updating renewable energy purchased power mechanisms or tariffs?**

**Response:** The answer to this question will be shaped by the progress that is made in reaching the State's renewable energy goals. An important component of any updates will be the progress made by HECO in integrating intermittent generation into the grid and/or deploying other technologies to address operational issues. The HECO/CA proposal is to update the initial FiT within two years of its adoption. Depending on experience under the FiT, that timeframe may need to be adjusted.

**12. What are the administrative impacts to the commission and the parties of the proposed approach?**

**Response:** Sempra Generation has no position on this issue at this time.

## CERTIFICATE OF SERVICE

The foregoing **SEMPRA GENERATION FINAL STATEMENT OF POSITION ON FEED-IN TARIFF PROPOSALS** was served on the date of filing by electronic mail to those parties who provided e-mail addresses, and by U.S. mail, postage prepaid, and properly addressed to the following parties:

Catherine P. Awakuni  
Executive Director  
Dept. of Commerce & Consumer Affairs  
Division of Consumer Advocacy  
P.O. Box 541  
Honolulu, HI 96809

Jay Ignacio  
President  
Hawaii Electric Light Company, Inc.  
P.O. Box 1027  
Hilo, HI 96721-1027

Mark J. Bennett, Esq.  
Deborah Day Emerson, Esq.  
Gregg J. Kinkley, Esq.  
Department of the Attorney General  
425 Queen Street  
Honolulu, HI 96813

Counsel for DBEDT

Lincoln S.T. Ashida, Esq.  
William V. Brilhante, Jr., Esq.  
Michael J. Udovic  
Department of the Corporation Counsel  
County of Hawaii  
101 Aupuni Street, Suite 325  
Hilo, HI 96720

Counsel for the County of Hawaii

Carl Freedman  
Haiku Design & Analysis  
4234 Hana Hwy.  
Haiku, HI 96708

Dean Matsuura  
Manager  
Regulatory Affairs  
Hawaiian Electric Company, Inc.  
P.O. Box 2750  
Honolulu, HI 96840-0001

Edward L. Reinhardt  
President  
Maui Electric Company, Ltd.  
P.O. Box 398  
Kahului, HI 96732

Carrie K.S. Okinaga, Esq.  
Gordon D. Nelson, Esq.  
Department of the Corporation Counsel  
City and County of Honolulu  
530 S. King Street, Room 110  
Honolulu, HI 96813

Counsel for the City and County of Honolulu

Douglas A. Codiga, Esq.  
Schlack Ito Lockwood Piper & Elkind  
Topa Financial Center  
745 Fort Street, Suite 1500  
Honolulu, HI 96813

Counsel for Blue Planet Foundation

Warren S. Bollmeier II  
President  
Hawaii Renewable Energy Reliance  
46-040 Konane Place, #3816  
Kaneohe, HI 96744

Henry Q. Curtis  
Kat Brady  
Life of the Land  
76 North King Street, Suite 203  
Honolulu, HI 96817

Riley Saito  
The Solar Alliance  
73-1294 Awakea Street  
Kailua-Kona, HI 96740

Theodore E. Roberts  
Sempra Generation  
101 Ash Street, HQ12  
San Diego, CA 92101-3017

Erik W. Kvam  
Chief Executive Officer  
Zero Emissions Leasing LLC  
2800 Woodlawn Drive, Suite 131  
Honolulu, HI 96822

Gerald A. Sumida, Esq.  
Tim Lui-Kwan, Esq.  
Nathan C. Nelson, Esq.  
Carlsmith Ball LLP  
ASB Tower, Suite 2200  
1001 Bishop Street  
Honolulu, HI 96813

Counsel for Hawaii Holdings, LLC,  
dba First Wind Hawaii

Harlan Y. Kimura, Esq.  
Central Pacific Plaza  
220 South King Street, Suite 1660  
Honolulu, Hawaii 96813

Counsel for Tawhiri Power LLC

Mark Duda  
President  
Hawaii Solar Energy Association  
P.O. Box 37070  
Honolulu, HI 96837

Joel K. Matsunaga  
Hawaii Bioenergy, LLC  
737 Bishop Street, Suite 1860  
Pacific Guardian Center, Mauka Tower  
Honolulu, HI 96813

Clifford Smith  
Maui Land & Pineapple Company, Inc.  
P.O. Box 187  
Kahului, HI 96733-6687

John N. Rei  
Sopogy Inc.  
2660 Waiwai Loop  
Honolulu, HI 96819

Sandra-Ann Y.H. Wong  
Attorney At Law, A Law Corporation  
1050 Bishop Street, #514  
Honolulu, HI 96813

Counsel for Alexander & Baldwin, Inc.  
through its division, Hawaiian  
Commercial & Sugar Company

Chris Mentzel  
Chief Executive Officer  
Clean Energy Maui LLC  
619 Kupulau Drive  
Kihei, HI 96753

Dated at San Diego, California, this 30<sup>th</sup> day of March, 2009.

  
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Joel Dellosa